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# The Variety of Undergraduate Medical Education Curricula: An Environmental Scan of Diverse Medical School Characteristics within Indonesia

Bayu Prasetya Alfandy<sup>1,2</sup>, Eti Poncorini Pamungkasari<sup>3</sup>, Lily Aulia Salsabila<sup>1,4</sup>, Lubna Djafar<sup>1,5</sup>, Syarifah Islami<sup>1,6</sup>

<sup>1</sup>Center for Indonesian Medical Students' Activities (CIMSA), Depok, INDONESIA

<sup>2</sup>Undergraduate Medical Programme, Faculty of Medicine, Universitas Syiah Kuala, Banda Aceh, INDONESIA

<sup>3</sup>Medical Education Unit, Faculty of Medicine, Universitas Sebelas Maret, Surakarta, INDONESIA

<sup>4</sup>Undergraduate Medical Programme, Faculty of Medicine, Universitas Pelita Harapan, Tangerang, INDONESIA

<sup>5</sup>Undergraduate Medical Programme, Faculty of Medicine, Universitas Indonesia, Jakarta, INDONESIA

<sup>6</sup>Undergraduate Medical Programme, Faculty of Medicine, Universitas Sebelas Maret, Surakarta, INDONESIA

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#### -ABSTRACT-

An educational curriculum is a fundamental component of undergraduate medical education (UME) programmes, and its implementation may differ between medical schools due to multiple factors influencing curriculum development processes, such as medical schools' characteristics, intended outcomes of educational programmes, resources, and cultures. Consequently, the quality of UME programmes and medical graduates may be affected. This study aimed to collect knowledge on the implementation of UME curricula in Indonesia, a country that has numerous medical schools with diverse characteristics. A nationwide environmental scan with cluster sampling was employed from December 2020 to May 2022. Data were collected from the dean or the staff of medical education units or other relevant stakeholders in medical schools on the curriculum approach, teachinglearning strategy, assessment system, and curriculum evaluation. Data collected were analysed using descriptive statistics and presented using frequency and percentage parameters. Out of 74 medical schools invited, 30 agreed to participate in this study. Most medical schools had established outcomebased UME while employing diverse curricular approaches within the SPICES (student-centred, problem-based, integrated, community-based, elective, and systematic) strategy. Variations were also observed in the teaching-learning processes and assessment systems used. Case-based discussions, lecture-based classes, skills laboratories, laboratory practice, and interprofessional learning were used as teaching-learning methods, while written/computer-based tests, objective structured clinical examinations (OSCEs), and other assessment methods were used to measure student competency. In their policy networks, medical schools involved numerous stakeholders and performed periodic curriculum evaluations using multiple well-established tools to ensure the quality of medical training and graduates. As various strategies of curriculum implementation were reported, it remains critical to establish productive UME curricula. Various potentials, resources, and opportunities in medical education must be optimised to maintain best-practice educational programmes.

Keywords: Curriculum, Undergraduate, Medical education, Indonesia, Environmental scan

#### **CORRESPONDING AUTHOR-**

Bayu Prasetya Alfandy, Center for Indonesian Medical Students' Activities (CIMSA), Fakultas Rumpun Ilmu Kesehatan, Universitas Indonesia, Depok, 16424 Jawa Barat, Indonesia

Email: b.alfandy00@gmail.com

## INTRODUCTION

Medical education is a continuous process of training physicians that begins at the undergraduate level and continues through clinical clerkship, residency, and subspecialist programmes to provide quality healthcare to individuals, families, and society (1, 2). Consequently, medical education is expected to constantly consider the healthcare requirements for medical doctors, which form the essence of medical education curriculum development (1, 2). However, it is widely agreed that medical education cannot solely concern generating medical doctors who meet the current healthcare requirements; it must constantly conform to global developments and be prepared for future challenges (3). Therefore, comprehensive efforts are required to address these circumstances in administering medical education programmes, including at the undergraduate medical education (UME) level.

The novel landscape of global transformation (i.e., Industry 4.0) and the revolution in medical science encourage the presence of high-quality physicians who are often associated with being five-star doctors (4-7). Numerous studies argue that future medical doctors must be adaptive and perform multiple roles in healthcare (i.e., healthcare provider, leader, communicator, researcher, decision-maker, manager, etc.), aside from possessing professionalism, capacity for collaboration, and adequate literacy skills to enable them to perform the main tasks of a physician (i.e., those involving medical knowledge and skills) in delivering quality care and improving patient safety in primary, secondary, and tertiary healthcare systems (4, 8, 9). Transforming the UME curricula to address current challenges is viewed as an effort by medical schools to ensure medical graduates meet the demands associated with the evolving healthcare landscape and ongoing global transformations, as the primary purpose of UME programmes is to provide medical doctors who can assume appropriate responsibility for patient care (10, 11).

Curriculum development in medical education refers to a sustainable activity for adapting educational programmes towards society's demands and global challenges, which could generate future physicians with complex healthcare capabilities (12). The World Federation of Medical Education (WFME) explains that the curriculum for basic medical education should consist of several aspects such as the curriculum concept/model, teaching-learning strategy, assessment system, and relevant evaluation of the educational provision (12). The UME curricula should adequately define the expected outcomes of medical graduates, as well as the learning outcomes of each course in the educational programme, known as outcome-based medical education (OBME) (12). Teaching and learning processes in the educational curriculum should accommodate students in achieving relevant competency according to the intended outcomes of the curriculum, which encompasses many options and variants of educational methods and experiences (12). Effective teaching-learning should be accompanied by an adequate assessment system providing opportunities to optimise learning activities and feedback for medical students to identify their strengths and weaknesses and assist them in consolidating their learning, which requires incorporating multiple assessments to achieve the purpose of the educational programme in medical schools (12). Finally, each educational programme in medicine should include a curriculum evaluation mechanism to review the adequacy of numerous course components. Regardless of the recommendation framework of the UME curriculum internationally, the WFME argues that it is essential to align the educational curriculum towards each country's national regulatory standards or government requirements (12).

For UME programmes in Indonesia, the educational curriculum is arranged according to the same standard, the Indonesia Medical Doctor Competency Standard (IMDCS), which forms the primary reference in the curriculum development process besides the other governmental regulations in the national or local contexts (i.e., regulations of the Ministry of Education and Indonesian Medical Council) (13). However, each medical school in the country has different academic objectives and intended outcomes for medical graduates. These are coupled with multiple aspects, such as medical school characteristics, resources, facilities, cultures, and contexts of the schools, which may affect the educational process, including the curriculum development process (13-15). Consequently, the UME programme curriculum implementation varies. The WFME has mentioned the possibility of curriculum variation in the UME programme, although the national curriculum and its related regulations are specified (12). Unfortunately, curriculum variation has created significant concern regarding the quality of medical graduates, as the curriculum is the foundation of educational programmes, and the quality of the educational curriculum may determine the profile of its graduates (16). Therefore, it is essential to constantly recognise the best practices of the UME curriculum, such as through quality assurance processes and performing continuous study on the educational curriculum of the UME programme.

To date, no study has comprehensively investigated the implementation of UME curricula in Indonesian medical schools. Available information on this topic is limited, as the most recent report from Mustika et al. (17) in 2019 involved investigating medical education as a whole in Indonesia and not the UME curricula specifically. Therefore, this study argues that an environmental scan of curriculum implementation in UME programmes is significant to ensure medical graduates in Indonesia fulfil the expected standards and have demonstrated proficiency in delivering healthcare, which may be influenced by the implementation of the medical curriculum. Using the framework of the Global Standard for Basic Medical Education by the WFME (12), this study aims to collect knowledge on the curricular concepts, teachinglearning methods (including interprofessional education [IPE]), assessment systems, and curriculum evaluation strategies of Indonesian medical schools. Information collected in this study is expected to be an empirical finding to improve understanding of the different emphases of UME curricula in Indonesia. Accordingly, the opportunity for advancing UME programmes could arise. Although this study appears relatively local, it could disseminate empirical ideas related to the best practices of the UME curriculum for international readers. As this study also highlights the essence of collaborative work with multiple stakeholders in policymaking and curriculum development, these findings may stimulate medical schools to establish collaborative work in numerous critical activities in medical schools to embody the sustainability of medical education, particularly with students as the largest stakeholder in medical schools. This study will assist medical teachers in identifying the recent requirements for educational programmes in medicine and translating such requirements into appropriate delivery methods in teaching and learning activities. Finally, these findings may provide insights for policymakers and medical schools in a global context regarding advancing medical education and supporting best-practice curriculum implementation within medical schools to achieve a productive UME programme.

### **METHODS**

#### Context

Indonesia is the largest archipelago country in the world, comprising more than 16,000 islands and having a population of over 270 million (17). At the time this study was conducted, Indonesia had 91 medical schools, which differ in their capabilities, setting/demographic locations (spread over the eight main islands in the country and six administrative regions based on the classification of the Indonesian Association of Medical Education Institutions [IAMEI]), accreditation level (A/B/not-accredited), ownership status (public or private), student body (active or passive), and length of existence (old or new) (13). The UME programme in the country is divided into two stages: the pre-clinical stage and the clinical clerkship programme. Overall, the UME programme lasts for at least 11 semesters (seven semesters for the pre-clinical stage and the rest for the clinical clerkship rotation stage). After completing the pre-clinical stage, medical students are granted a Bachelor of Medicine (BMed). After completing the clinical clerkship rotation and passing the medical licensing examination (MLE), medical students are awarded a Medical Doctor (MD) degree and should then participate in a national internship programme for approximately 1 year to receive a practising licence as a clinical physician.

## **Study Design**

This study employed a nationwide environmental scan using an active approach; a data collection tool was constructed to investigate the tacit knowledge of the educational curriculum at the pre-clinical stage of UME programmes in Indonesia directly from the research respondents. The study was conducted from December 2020 to May 2022.

# **Participants and Recruitment**

The study population comprised 91 medical schools spread over the islands of Sumatra, Java, Bali, Nusa Tenggara, Kalimantan, Sulawesi, Maluku, and Papua. Based on the sample size calculation, which used Slovin's formula with a 5% error margin, 74 medical schools were required to participate. A cluster sampling technique was used, with some clusters randomly selected based on natural geographic location to ensure that each cluster comprised medical schools with diverse characteristics. Conversely, clustering the study population based on accreditation level was avoided since medical schools at the same level of accreditation tend to have similar characteristics, particularly those at the lowest level of accreditation, which were mainly new medical schools with a passive student body and limited resources, which may affect the validity of the clustering process. Thus, medical schools in Sumatra, Java, Bali, Kalimantan, and Sulawesi were included. The schools were recruited primarily through an invitation letter distributed by the authors to representatives from each medical school. Email invitations were also distributed to medical education experts in some medical schools through the alumni network of the Masters of Medical Education Programme, Faculty of Medicine, Universitas Indonesia, Jakarta.

#### Instrument

The authors formulated the questionnaire used in Bahasa Indonesia as the primary language for all respondents in this study. Key domains were discussed and formed by the authors according to several regulations of the UME curriculum, nationally and internationally (i.e., the Global Standard for Basic Medical Education by the WFME, the IMDCS of 2012, the Medical Education Law No. 20 of 2013, the Regulation of the Indonesian Medical Council No. 10 of 2012, and the National Standards for Higher Education) (12, 18-20). Based on these, several questions were drafted. After several refinement rounds, a set of questions was presented to six medical education experts (who had graduated from the Master of Medical Education programme and/or were actively involved in medical education research) in Indonesia for evaluation and input related to the ability of each item to assess the implementation of UME curricula, as well as assessment of the extent to which each item in the questionnaire could be comprehended by respondents. Based on this, the questionnaire domains and their associated questions were identified. The domains used were the curriculum concept, curricular approach, curriculum decision-making, teaching and learning method (including IPE), assessment, and curriculum evaluation. Further details on the research questionnaire can be obtained from the corresponding author. Once the questionnaire was finalised, it was distributed to the respondents.

# **Data Collection and Analysis**

Data were obtained from those actively involved in the curriculum development and administration of educational programmes in medical schools: the dean or staff of a medical education unit, department, or centre or a relevant stakeholder in medical schools with approval from the dean. The purpose of this study was explained to the respondents before they were asked to provide consent as confirmation of their voluntary participation. Since the respondents were medical educationalists, scepticism towards misconceptions about several terminologies in medical education could be eliminated. Furthermore, the occurrence of such events was anticipated earlier; thus, the questionnaire contained minimal difficult-tounderstand terminology, including restricted use of abbreviations. When the data collection was complete, the research variables and medical school characteristics were analysed using descriptive statistics and presented using frequency and percentage parameters.

# **RESULTS**

## **Study Respondents**

Of the 74 medical schools invited to participate, 30 medical schools with varying demographics, institutional ownership status, and levels of accreditation agreed to be investigated regarding the implementation of the educational curriculum at the pre-clinical stage of UME programmes, giving a response rate of 40.5%. Medical schools participating in this study were then grouped according to the administrative region classification of the IAMEI. Table 1 indicates that the majority of respondents represented government medical schools (60.0%), were in Java (60.0%), and were accredited as A or the highest accreditation level in the country (63.3%). In each region, it was found that medical schools were mainly government schools, except for Region 2 (33.3%). Additionally, more than half of the schools in each region were A-accredited, other than in Region 1 (37.5%). Unfortunately, Region 6 had only one medical school participating in this study. All medical schools participating in this study had a medical education unit, centre, or department.

**Table 1:** Characteristics of the participant medical schools

Mariable		R1	R2			R3		R4		R5	R6		Total	
Variable -	N	%	N	%	N	%	N	%	N	%	N	%	N	%
Demographic location														
Sumatra	8	100.0	0	0.0	1	33.3	0	0.0	0	0.0	0	0.0	9	30.0
Java	0	0.0	6	100.0	2	66.7	4	80.0	6	85.7	0	0.0	18	60.0
Bali	0	0.0	0	0.0	0	0.0	0	0.0	1	14.3	0	0.0	1	3.3
Sulawesi	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	1	100.0	1	3.3
Kalimantan	0	0.0	0	0.0	0	0.0	1	20.0	0	0.0	0	0.0	1	3.3
Ownership status														
Government	6	75.0	2	33.3	2	66.7	3	60.0	4	57.1	1	100.0	18	60.0
Private	2	25.0	4	66.7	1	33.3	2	40.0	3	42.9	0	0.0	12	40.0
Accreditation level														
Α	3	37.5	4	66.7	3	100.0	3	60.0	5	71.4	1	100.0	19	63.3
В	5	62.5	2	33.3	0	0.0	2	40.0	2	28.6	0	0.0	11	36.7
Not- accredited	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Existence of medical education unit/ department/ centre														
Yes	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
No	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0

Note: R = region; N = frequency/number of medical schools; % = percentage.

## **UME Curricula**

Most medical schools implemented the OBME concept (93.3%), with the majority of these established before 2016 (53.3%), especially for medical schools in Region 2 (Table 2). The remaining schools used a competency-based medical education concept based on the IMDCS (6.7%). Curriculum approaches varied: medical schools used the SPICES (studentcentred, problem-based, integrated, community-based, elective, and systematic) approach, with variations in the use of student-centred (33.3%), problem-based (40.0%), integrated (56.7%), community-based (40.0%), elective (36.7%), and systematic (60.0%) approaches. Besides, some medical schools used less specific approaches, between the student-centred and teacher-centred approaches (66.7%) and the problem-based and information-gathering approaches (56.7%). When comparing regions, it was found that Region 2 had many medical schools with the closest applicability of the SPICES approach, whereas medical schools in Regions 1, 3, and 6 still used a less specific approach to the UME curriculum.

Table 2: UME curriculum variations

	R2 R3					R4		R5		R6	Total			
Variable -	N	R1 %	N	% %	N '	*** ***	N	<del>K4</del> %	N	кэ %	N	**************************************	N	отат ———————————————————————————————————
What two of our								,,,		76				70
What type of curi	iculi	um does	you	rinstit	ution	user								
Outcome- based medical education	8	100.0	5	83.3	2	66.7	5	100.0	7	100.0	1	100.0	28	93.3
Non-outcome- based medical education (please specify)	0	0.0	1	16.7	1	33.3	0	0.0	0	0.0	0	0.0	2	6.7
When did your ins	stitu	tion firs	t est	ablish a	an ou	tcome-	base	ed medic	al e	ducatio	1?			
Before 2016	4	50.0	5	83.3	2	66.7	2	40.0	2	28.6	1	100.0	16	53.3
2016	1	12.5	0	0.0	0	0.0	0	0.0	2	28.6	0	0.0	3	10.0
2017	2	25.0	0	0.0	0	0.0	2	40.0	1	14.3	0	0.0	5	16.7
2018	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
2019	1	12.5	0	0.0	0	0.0	1	20.0	1	14.3	0	0.0	3	10.0
2020	0	0.0	0	0.0	0	0.0	0	0.0	1	14.3	0	0.0	1	3.3
Not applied yet	0	0.0	1	16.7	1	33.3	0	0.0	0	0.0	0	0.0	2	6.7
Which curricular approach does your institution use?														
Student- centred	1	12.5	4	66.7	1	33.3	2	40.0	2	28.6	0	0.0	10	33.3
In between (not specific)	7	87.5	2	33.3	2	66.7	3	60.0	5	71.4	1	100.0	20	66.7
Teacher- centred	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Problem-based	2	25.0	3	50.0	1	33.3	2	40.0	4	57.1	0	0.0	12	40.0
In between (not specific)	6	75.0	3	50.0	2	66.7	3	60.0	2	28.6	1	100.0	17	56.7
Information gathering	0	0.0	0	0.0	0	0.0	0	0.0	1	14.3	0	0.0	1	3.3
Integrated	3	37.5	4	66.7	1	33.3	3	60.0	6	85.7	0	0.0	17	56.7
In between (not specific)	5	62.5	2	33.3	2	66.7	2	40.0	1	14.3	1	100.0	13	43.3
Discipline- based	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Community- based	3	37.5	3	50.0	1	33.3	3	60.0	2	28.6	0	0.0	12	40.0
In between (not specific)	5	62.5	3	50.0	2	66.7	2	40.0	5	71.4	1	100.0	18	60.0
Hospital-based	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Elective	2	25.0	4	66.7	0	0.0	2	40.0	3	42.9	0	0.0	11	36.7

(Continued on next page)

Table 2: (Continued)

		R1		R2		R3		R4		 R5		R6	T	otal
Variable -	N	%	N	%	N	%	N	%	N	%	N	%	N	%
In between (not specific)	4	50.0	1	16.7	2	66.7	3	60.0	3	42.9	1	100.0	14	46.7
Standard	2	25.0	1	16.7	1	33.3	0	0.0	1	14.3	0	0.0	5	16.7
Systematic	2	25.0	6	100.0	0	0.0	3	60.0	7	100.0	0	0.0	18	60.0
In between (not specific)	6	75.0	0	0.0	3	100.0	2	40.0	0	0.0	1	100.0	12	40.0
Opportunistic	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Did your institution curriculum?	on pe	erform a	con	nparativ	/e ar	nd/or lite	eratı	ıre stud	y be	fore imp	lem	enting t	he c	urrent
Yes	7	87.5	6	100.0	3	100.0	4	80.0	7	100.0	1	100.0	28	93.3
No	1	12.5	0	0.0	0	0.0	1	20.0	0	0.0	0	0.0	2	6.7
Which of the follo (you may choose				ers does	s you	ır institu	ıtion	engage	in c	urriculu	m de	ecision-	maki	ing?
University stakeholder	6	75.0	5	83.3	3	100.0	3	60.0	5	71.4	0	0.0	22	73.3
Medical education unit	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
The dean and staff	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
Medical teachers	7	87.5	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	29	96.7
Student representatives	4	50.0	4	66.7	2	66.7	4	80.0	7	100.0	0	0.0	21	70.0
Alumni	5	62.5	4	66.7	2	66.7	4	80.0	7	100.0	0	0.0	22	73.3
External stakeholders (i.e., hospital managers, teaching hospital representatives, public health office representatives, and other medical schools)	5	62.5	6	100.0	3	100.0	4	80.0	7	100.0	0	0.0	25	83.3
Administrative staff	5	62.5	4	66.7	1	33.3	4	80.0	5	71.4	0	0.0	19	63.3
Others (please specify)	1	12.5	1	16.7	1	33.3	1	20.0	4	57.1	0	0.0	8	26.7

Note: R = region; N = frequency/number of medical schools; % = percentage.

Regarding the decision-making processes used prior to implementing UME curricula, most medical schools performed a literature study or comparative study on other medical schools (93.3%). However, one medical school in Region 1 and one in Region 4 had not yet practised this. Furthermore, several stakeholders were involved in the decision-making processes of medical education curricula, including university stakeholders (73.3%), medical education units (100.0%), the dean and their staff (100.0%), medical teachers (96.7%), student representatives (70.0%), alumni (73.3%), external stakeholders (83.3%), administration staff (63.3%), and other stakeholders (26.7%), such as government agencies, parents of students, professional associations, and graduate consumers. All the medical schools in every region involved the medical education unit and the dean and staff in this process, while many of them also diversely included other stakeholders, except for one medical school in Region 6, which excluded several parties such as university stakeholders, student representatives, alumni, external stakeholders, and administrative staff.

# **Teaching, Learning and Assessment**

Medical schools use numerous teaching and learning methods (Table 3), with casebased discussions (100.0%), lecture-based classes (100.0%), skills laboratories (100.0%), and laboratory practice (100.0%) as compulsory methods used equally in all regions. Some medical schools (63.3%) used other teaching-learning methods such as projectbased learning, team-based learning, simulation-based learning/role play, field studies, panel discussions, and self-directed learning. The majority of medical schools also used interprofessional learning in their curricula (60.0%). However, this study found that several medical schools have not yet established interprofessional learning, particularly in Region 3 (66.7%).

Table 3: The teaching and learning methods and assessment strategies used by medical schools

Verieble -	Variable R1					R3	I	R4	I	R5		R6	Total	
variable	N	%	N	%	N	%	N	%	N	%	N	%	N	%
Which of the fol choose more tha		_	nods	does yo	ur ir	stitutio	n us	e for tea	chir	ng and le	arni	ng? (yo	u may	,
Case-based discussions	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
Lecture-based classes	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
Laboratory skills	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
Laboratory practice	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
Others (please specify)	4	50.0	2	33.3	3	100.0	5	100.0	5	71.4	0	0.0	19	63.3
Does your instit	utio	n use int	terpr	ofessio	nal l	earning?	•							
Yes	4	50.0	3	50.0	1	33.3	5	100.0	4	57.1	1	100.0	18	60.0
No	4	50.0	3	50.0	2	66.7	0	0.0	3	42.9	0	0.0	12	40.0
Which of the fol may choose mo		_		does yo	ur ir	stitutio	n us	e to mea	asur	e studen	ts' d	ompete	ncy?	(you
Written/ computer- based tests	8	100.0	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	30	100.0
Objective structured clinical examinations (OSCEs)	7	87.5	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	29	96.7

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**Table 3:** (Continued)

Wastalala -		R1	R2		R3		R4		R5		R6		Total	
Variable -	N	%	N	%	N	%	N	%	N	%	N	%	N	%
Student oral case analysis (SOCA)	1	12.5	3	50.0	2	66.7	0	0.0	3	42.9	0	0.0	9	30.0
Laboratory examinations	8	100.0	6	100.0	2	66.7	5	100.0	6	85.7	1	100.0	28	93.3
Others (please specify)	3	37.5	2	33.3	2	66.7	2	40.0	2	28.6	0	0.0	11	36.7

Note: R = region; N: frequency/number of medical schools; %: percentage.

To measure students' competency and provide feedback on teaching-learning activities, medical schools use multiple assessment systems, with written/computer-based tests (100.0%), objective structured clinical examinations (OSCEs; 96.7%), and laboratory examinations (93.3%), as the most common assessment tools. Less than half of the schools used student oral case analysis (SOCA; 30.0%). Furthermore, few medical schools (36.7%) used observation reports, assignments, portfolios, progress tests, and work-based assessments. Comparing medical schools across regions indicated that OSCEs are not used by all medical schools in Region 1 (87.5%). Similarly, some medical schools in Region 3 (66.7%) and Region 5 (85.7%) do not use laboratory examinations as an assessment tool. SOCA was commonly used in Region 2 (50.0%), Region 3 (66.7%), and Region 5 (42.9%).

#### **Curriculum Evaluation**

Medical schools performed curriculum evaluations related to the course programme within medical curricula to improve the quality of medical training and as part of their curriculum development process (Table 4). Various methods were used for curriculum evaluation, including written testimonials (96.7%), interviews (36.7%), focus group discussions (63.3%), and open discussion (33.3%), which also varied between regions, with more than half of medical schools in each region using written testimonials and focus group discussions, except for Regions 1 and 6. Curriculum evaluations were typically conducted periodically at the end of the implementation period for a learning module (53.3%). Medical schools in all regions mainly performed curriculum evaluation at the end of semesters or every year, except for one medical school in Region 2 (3.3%), where this was performed incidentally. A medical school in Region 5 (3.3%) performed curriculum evaluation whenever a new dean was appointed.

**Table 4:** The curriculum evaluation strategies used by medical schools

Versiable	R1		R	R2		R3		R4		R5		R6		tal
Variable	N	%	N	%	N	%	N	%	N	%	N	%	N	%

Which of the following methods does your institution use for curriculum evaluation? (you may choose more than one)

Questionnaire/ written testimony	7	87.5	6	100.0	3	100.0	5	100.0	7	100.0	1	100.0	29	96.7
Interview/oral testimony	2	25.0	3	50.0	2	66.7	2	40.0	2	28.6	0	0.0	11	36.7
Focus group discussion	3	37.5	5	83.3	3	100.0	4	80.0	4	57.1	0	0.0	19	63.3

(Continued on next page)

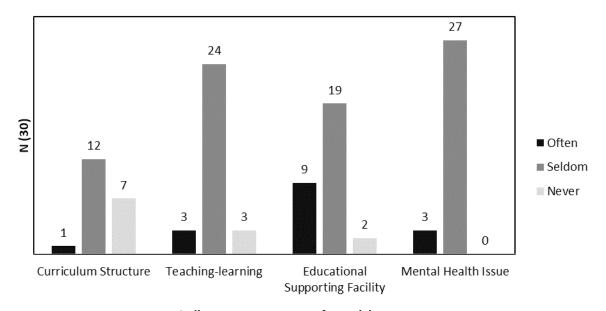
Table 4: (Continued)

	ı	R1	R2		R3		ı	R4	R5		R6		Total	
Variable -	N	%	N	%	N	%	N	%	N	%	N	%	N	%
Open discussion	2	25.0	2	33.3	2	66.7	2	40.0	2	28.6	0	0.0	10	33.3
Others (please specify)	1	12.5	1	16.7	1	33.3	1	20.0	0	0.0	0	0.0	4	13.3
How many times o	does	your ins	titut	ion perf	orm	a curri	culun	n evalua	atior	1?				
Every module	3	37.5	3	50.0	1	33.3	4	80.0	5	71.4	0	0.0	16	53.3
Every semester	3	37.5	1	16.7	2	66.7	1	20.0	1	14.3	0	0.0	8	26.7
Every year	2	25.0	1	16.7	0	0.0	0	0.0	0	0.0	1	100.0	4	13.3
Every time a new dean is appointed	0	0.0	0	0.0	0	0.0	0	0.0	1	14.3	0	0.0	1	3.3
Incidental	0	0.0	1	16.7	0	0.0	0	0.0	0	0.0	0	0.0	1	3.3
Never	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Which of the follo	wing	stakeho	older	s are in	volv	ed in cu	rricu	lum eva	luat	tion? (y	ou m	ay choo	se m	ore
than one)												_		
University stakeholders	2	25.0	0	0.0	1	33.3	0	0.0	2	28.6	0	0.0	5	16.7
Medical education unit	8	100.0	6	100.0	2	66.7	5	100.0	6	85.7	1	100.0	28	93.3
The dean and staff	4	50.0	4	66.7	2	66.7	4	80.0	5	71.4	0	0.0	19	63.3
Medical teachers	7	87.5	5	83.3	3	100.0	5	100.0	6	85.7	0	0.0	26	86.7
Students	5	62.5	5	83.3	2	66.7	4	80.0	6	85.7	0	0.0	22	73.3
Alumni	1	12.5	2	33.3	1	33.3	1	20.0	2	28.6	0	0.0	7	23.3
External stakeholders (i.e., hospital managers, teaching hospital representatives, public health office representatives, and other medical schools)	3	37.5	5	83.3	1	33.3	0	0.0	2	28.6	0	0.0	11	36.7
Administrative staff	2	25.0	1	16.7	1	33.3	4	80.0	5	71.4	0	0.0	13	43.3
Others (please specify)	1	12.5	2	33.3	0	0.0	0	0.0	2	28.6	0	0.0	5	16.7

Note: R = region; N = frequency/number of medical schools; % = percentage.

Implementing curriculum evaluation involved certain stakeholders, including predominantly medical education units (93.3%), medical teachers (86.7%), and students (73.3%). Moreover, other parties (16.7%), such as the quality assurance body, were involved in this process at some medical schools. The distribution of stakeholders involved in this process varies by region. For instance, medical schools in Region 3 did not include external stakeholders in curriculum evaluation, while one medical school in Region 6 only involved the medical education unit in this process.

Throughout the evaluation process, various challenges related to implementing the UME curriculum were identified by the medical education unit, centre, or department of each school. As shown in Figure 1, common student complaints concerned mental health problems. Such problems among medical students were more prevalent at some medical schools with tighter and stricter curriculum structures. Other student complaints concerned the medical school's support facilities (i.e., classrooms, laboratory materials, places of worship, etc.), which were considered inadequate to support teaching and learning activities.



# Indicator or component of complaint

Figure 1: Complaints related to the implementation of the UME programme.

#### DISCUSSION

The curriculum is a fundamental component of educational programmes and guides in formulating numerous critical activities in medical education, such as student admission processes, teaching and learning, assessment, faculty development, and evaluation of educational programmes (12). Despite numerous discussions on curricula in medicine, studies highlighting the variation in educational curricula remain limited. To the best of our knowledge, this is the first environmental scan of the UME curricula, particularly in Indonesia, a populous country with numerous medical schools having diverse characteristics. This study involved 30 medical schools, which were then classified into six administrative regions of the IAMEI since each IAMEI region often performed capacity development activities for medical schools, including those related to the curriculum development process; thus, each region may have specific contextual dimensions of educational approaches in medicine. Conversely, grouping the study results based on the accreditation level and ownership status was avoided to anticipate any negative perceptions about the educational quality due to the accreditation level or ownership status of medical schools. To some extent, this study argues that connecting the accreditation level to the quality of the educational curriculum appears inappropriate, particularly for new medical schools with no graduates and limited resources, as these are included as an accreditation indicator for medical schools in Indonesia; thus, this may significantly affect their accreditation status. Using the curriculum framework of the WFME (12), this study investigated the variety of UME curricula at the pre-clinical stage, particularly regarding the curriculum concept, teaching and learning activities, assessment system, and curriculum evaluation mechanism.

The UME curriculum of Indonesian medical schools is developed according to several regulations from the government and several related parties, including the IMDCS of 2012, the Medical Education Law No. 20 of 2013, and the National Standards for Higher Education (18-20). Seven areas of competency must be mastered: noble professionalism, self-awareness and self-development, effective communication, information management, scientific foundations of medical science, clinical skills, and management of health problems (20). However, debate occurs regarding the best-practice curricular approaches of education in medicine to address global and health transformation, as these depend on multiple aspects influencing curriculum development and implementation, including academic objectives, demographic characteristics, stakeholder support, available resources, and leadership (21, 22). Such factors may explain why medical schools in Indonesia are granted the autonomy to define their educational curricula, contributing to the variety observed in the implementation of UME programmes. This study found that medical schools have established diverse educational approaches at the pre-clinical stage of the UME programme, although most used a similar curricular concept for reference, OBME. The application of OBME as an educational curriculum is consistent with the international recommendation of the WFME and national instruction from the Indonesian Ministry of Education stated in the National Standards for Higher Education that educational curriculum for higher education, including UME programmes, should be developed according to the principles of outcome-based education (12, 19). As the educational approaches of medical schools vary, they may experience diverse outcomes despite implementing the same curricular concept. This possibility is mentioned by Er et al. (23), who state that the benefits of outcome-based education strongly depend on the implementation approaches used. Therefore, concerns regarding the quality of medical graduates due to variations in UME curricula are valid. Accordingly, medical schools are expected to optimise efforts in medical education to ensure that MD graduates can meet the demands associated with the current healthcare and global health transformation.

Regarding the decision-making process associated with UME curricula, this study found that medical schools engage students, teachers, external stakeholders, and other stakeholders in medical education. This engagement is essential. Mejicano and Bumsted (21) argue that medical schools should understand the ideal balance of compromising with stakeholders in the policymaking process to ensure that stakeholders' input and perspectives are valued, improving the outcome of this process. Furthermore, engagement-based decision-making may provide practical ideas and solutions for curricular transformation, making the curriculum more evidence-based (24). Accordingly, it is strongly urged that medical schools in wider contexts adopt this framework. This study also found that most medical schools initially performed a comparative study with the other schools or conducted literature studies before implementing the curricula. It is assumed that this strategy was used to understand previous learning regarding the curricular approaches; thus, it may amplify the outcome of the curriculum. Therefore, this study argues that this approach could be used in a wider setting to employ every resource and opportunity in medical education to achieve the most relevant and productive UME curricula according to the context of medical schools (25).

Consistent with the implementation of UME curricula, medical schools in the present study established teaching and learning methods using the andragogical approach and studentcentred learning (i.e., case-based discussions, laboratory practice, skills practice, and selfdirected learning). However, pedagogical approaches, such as lecture-based classes, were also reported as these emphasise students' understanding by directly transferring knowledge from the expert (26). Collaborative learning, known as IPE, was also established in many Indonesian medical schools. This teaching-learning strategy aims to foster the collaborative competency of students and improve the provision of quality care and patient safety (27–30). The World Health Organization states that effective collaboration among health workers will only be achieved by implementing IPE within medical and health professional institutions (31). Unfortunately, IPE has not been implemented in many schools. The primary reason for this is thought to be the limited availability of health professional programmes within each institution, as well as the requirement for a meticulous development process, adequate resources, and rigorous planning to establish this teaching-learning strategy (27, 29).

Teaching and learning in UME transcend transferring medical knowledge and skills. They are expected to be a platform to cultivate the soft skills associated with the profession, such as altruism, communication, critical thinking, problem-solving, and negotiation (32). Consequently, teaching and learning activities are not limited to the classroom or hospital setting but can also occur in the community (32). These may be the underlying factors where medical schools reported using other teaching and learning methods such as project-based learning, field study, and simulation-based learning. Despite the variation in teaching and learning activities, this study argues that medical schools are expected to constructively align learning goals with teaching-learning activities, use relevant assessment methods, strengthen the fundamental theory and practice of students, and optimise the faculty's role in monitoring the teaching-learning process (12). Such recommendations aim to optimise the teaching-learning process, enlarge learning outcomes, and embody a productive UME curriculum.

The present study has demonstrated medical schools' strategy to measure students' competency through the application of several assessment methods, both formative (i.e., written/computer-based tests, OSCEs, and laboratory examinations) and summative (i.e., observation reports, assignments, portfolios, progress tests, and work-based assessments), which is known as a multi-method assessment system (33). Such a strategy is required to appear simultaneously in educational processes as assessments should be viewed as a strategy to not only assess the learning outcomes but also support the teaching and learning process, including assisting students in their mastery of some courses (34, 35). Feedback in numerous teaching and learning activities is the most common application of formative assessment in Indonesian medical schools. As an illustration, a session is allocated for supervisors to provide feedback to students during clinical skill practices and case discussions. Couto et al. (36) mentioned that formative assessment significantly correlated with the results of summative assessments, such as OSCEs and progress test scores. Syukri et al. (37) also proposed the same result for the Indonesian setting, where formative assessment might contribute to students' achievement in summative assessment. Accordingly, this study argues that feedback in medical education is critical, as contended by Lee and Chiu (38), and that effective assessment should include continuous and constructive feedback to assist students in identifying their strengths and areas for improvement. Therefore, the application of formative assessment, including feedback in medical curricula, is expected to be frequent, timely, non-threatening, specific, and supportive of self-assessment to improve the productivity of teaching and learning activities and their outcomes (38).

Moreover, assessment is often considered during curriculum development and is used to identify an area for future improvement regarding the teaching and learning process (39). Therefore, this study argues that comprehensive and constructive assessment is required to optimise the implementation of UME curricula and improve the quality of medical graduates (39). In medical education, it is known that assessment should be conducted using multiple methods. The application of assessment tools that potentially quantify student performance is strongly recommended by the OBME framework (40). Previous study has

identified the application of outcome-based student assessment, such as multiple choice questions (MCQs), direct observation of procedural skills (DOPS), and mini-experimental evaluation exercises (40). In 1990, George Miller introduced a student assessment system for clinical competence called the Miller pyramid, starting from the lowest level to measure knowledge (MCQs) (41). The second level is the application of knowledge (essays, clinical problem exercises, and extended MCQs) while the next level measures clinical competence through standardised patients, simulations, and clinical examinations. Finally, the top level measures clinical performance in real settings. OSCEs or DOPS are an example of widely used student assessments that measure students' performance and competency. Thus, it is necessary to design an evaluation mechanism that ensures the measurability of students' clinical or diagnostic reasoning (41).

Medical schools evaluate the educational processes within the curriculum development process to establish the most relevant and productive UME programme (42). This study revealed that medical schools perform periodic curriculum evaluations using multiple wellestablished methods, where the findings of this evaluation will greatly aid the updating of the study plans. Prior study has highlighted that the evaluation method is essential to the evaluation process, and medical schools must ensure that they use proper methods to optimise the evaluation performance and outcome (43). Additionally, this study found that medical schools engage several stakeholders during curriculum evaluation as mandated by the regulation of the Indonesian Medical Council. However, not all schools involved students in this process. Bilodeau et al. (44) reported that medical students might be excluded from policy projects, such as curriculum development, due to concerns that they may be unable to maintain the confidentiality of sensitive materials, have hidden motivations, or lack appropriate knowledge. Such circumstances are regrettable since medical students experience curricula directly (24); therefore, they may be able to provide evidence and suggestions for making curricula more realistic and student-centred (45, 46).

This study has identified the variations in educational curricula regarding the pre-clinical stage in UME programmes and emphasised the need for comprehensive efforts to actualise the best practice of educational activities and maintain the productivity of UME curricula since curricular variations often impact the quality of medical education programmes and profiles of medical graduates. According to Indonesia's experiences, such efforts were embodied through a massive periodic quality assurance activity, which included implementing at least an MLE and accreditation process. Rahayu et al. (13) reported that the MLE in Indonesia provides reassurance regarding medical graduates' competency and enables medical schools to monitor the ability of their educational programme to generate qualified medical graduates. This promotes the improvement of UME programmes, including their curricula (13). In addition to the MLE, the quality of UME programmes in Indonesia is monitored through the accreditation process (17). This process allows medical schools to identify their weaknesses and propose potential solutions to improve the quality of their medical training (17). Indeed, accreditation has often stimulated medical schools to adapt their curricula to meet the current healthcare requirements and quality indicators set by the assurance body to achieve the highest accreditation level (17). Finally, this study argues that these experiences could offer lessons for medical schools in the global context, as well as convey recognition that variety in medical education curricula is inevitable, despite various efforts to standardise them through multiple regulations and recommendations at national and international levels. Therefore, optimising various potentials, resources, and opportunities in medical education is critical to ensuring that the educational programmes are aligned with the dynamic transformation of medicine, resulting in medical graduates who are competent and able to provide adequate health services to society in a healthcare context.

#### Limitations

This study had several limitations, one of which was related to the study respondents' inability to satisfy the sample size requirements. The majority of medical schools did not respond to the authors' invitation to participate in this study, and they could not be compelled to participate due to the ethical values of this study. Furthermore, this study was performed during the COVID-19 pandemic, which affected numerous organisational routines and forced medical schools to adapt their educational activities towards the new norm in many aspects, trapping them in the overwhelming circumstances and requiring them to primarily prioritise such adaptations over participating in this study. However, the number of respondents was sufficient to demonstrate the breadth of UME curriculum variation in Indonesia as each administrative region of medical schools was represented in this study. Accordingly, this study may not represent every region well, particularly Region 6, which only included one medical school; thus, this study may be unable to generalise to all the medical schools in this region. Furthermore, this study cannot represent not-accredited medical schools as none participated in this study, although they were invited. Although this study provided comprehensive information about curricular concepts, teaching and learning activities, assessment systems, and evaluation strategies of the pre-clinical stage of UME programmes, other aspects of educational curricula, such as student admission and faculty development, are understudied. Therefore, future studies are expected to concern these aspects. Another limitation is that this study did not explore the underlying factors influencing medical schools' strategies for performing medical training (qualitative data). Thus, further research is expected to provide more comprehensive information on the complex circumstances medical schools experience in providing medical training.

## **CONCLUSION**

This study has highlighted the variations in curriculum implementation for UME programmes in Indonesia. Medical schools used numerous approaches to implementing UME curricula, reflected in the breadth of curricular concepts employed across the teaching and learning methods, assessment systems, and curriculum evaluation strategies. Outcomebased education and SPICES curriculum approaches were commonly established in medical schools, while case-based discussions, lecture-based classes, laboratory skills, laboratory practice, and interprofessional learning were commonly used teaching-learning strategies. Medical schools used multi-method assessment strategies to measure student competency and performed periodic curriculum evaluations using numerous tools to maintain the effectiveness and productivity of their UME curricula. Such variations are predictable, as medical schools may interpret the standards set for UME curricula in Indonesia differently. Furthermore, schools may have diverse opportunities and barriers to developing and implementing UME curricula. Therefore, significant efforts to establish productive UME curricula remain critical, as do internal and external quality assurance processes to ensure the quality of medical training and graduates. Additionally, various potentials, resources, and opportunities in medical education must be optimised to maintain best-practice UME curricula.

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## **ETHICAL APPROVAL**

Ethical clearance was granted by the Health Research Ethics Committee of the Faculty of Medicine, Universitas Sebelas Maret (no. 179/UN27.06.6.1/KEPK/EC/2020).

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